# Balcombe C E (C) School



# **Complaints Policy**

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Governing Body Committee - Curriculum

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#### Introduction

This policy sets out the procedures to be followed for all complaints other than:

- complaints concerning Religious Education (RE), Collective worship and other exceptions which should be dealt with in accordance with the procedure set out in Appendix A; and
- complaints in relation to the issues set out in Appendix B.

This policy sets out a four stage procedure:

- Stage 1 (Informal): complaint heard by staff member (though not the subject of the complaint);
- Stage 2 (Formal): complaint heard by Head Teacher;
- Stage 3 (Formal): complaint heard by Chair of Governors;
- Stage 4 (Formal): complaint heard by GB's complaints appeal panel.

The School and the Governing Body (GB) is committed to ensuring that a complainant is given the opportunity to complete the complaints procedure in full.

The timescales set out in this model procedure are guidelines only. The School and the GB will endeavour to ensure that any complaint is handled within the timeframes set out but it is recognized that some complaints may require additional time.

A template Complaint Form is set out at Appendix C. There is no requirement to use this Form but complainants may find the Form provides useful guidance on what information they should provide in submitting their complaint.

#### Stage 1 (Informal) - Complaint heard by staff member.

- **1.1** In the first instance the complainant should make an appointment to discuss their concern with the appropriate member of staff.
- **1.2** The complainant can bring a companion with them to any proposed meeting.
- **1.3** As good practice a written record will be made of the meeting. All parties will have access to the record.
- **1.4** The person facilitating the meeting will ensure all parties are clear about any actions that have been agreed as a result.
- **1.5** This stage will be dealt with as speedily as possible and concluded in writing, as appropriate.
- **1.6** If no satisfactory resolution is reached the complainant can refer the complaint to the Head Teacher (if the Head Teacher was not the member of staff the concern was initially discussed with at point 1.1).
- 1.7 If the member of staff directly involved feels too compromised to deal with a complaint, the Head Teacher may consider referring the complaint to another member of staff. The member of staff may be more senior but this is not a requirement. The ability to consider the complaint objectively and impartially is crucial.
- **1.8** Where the first approach is made to a governor, the next step would be to refer the complainant to the appropriate person and advise them about the procedure.
- **1.9** Governors should not act unilaterally on an individual complaint outside the formal procedure set out in this Policy, or be involved at the early stages in case they are needed to sit on a panel at a later stage of the procedure.

Stage 2 (Formal) – Complaint heard by head teacher, or by Chair of Governors if the complaint is about the head teacher.

- 2.1 Once the complaint has been referred, the Head Teacher will gain clarity over the complaint and gain any supplementary information which may lead to resolution at this stage.
- **2.2** The Head Teacher should meet with the complainant and/or subject of the complaint, if appropriate.
- **2.3** The Head Teacher should meet, as appropriate, with any witnesses and take a note of any comments made from those involved.
- 2.4 Notes will be kept of all meetings, conversations and of the receipt of any documentation.
- 2.5 After establishing all the relevant facts, a written response will be recorded and sent to the complainant. The Head Teacher may meet with the complainant to discuss their findings as he/she decides is appropriate.
- 2.6 The written record and response will include a full explanation of the decision reached and the reasons for this. If any action is to be taken at the school, this will also be identified.
- 2.7 The Stage 2 processes will take place within a reasonable time, and usual practice is that this may take up to 10 school days, however, every complaint is different and this may not always be possible. The Head Teacher will keep the complainant informed in writing of the on-going time scale.
- 2.8 If the complainant is not satisfied with the outcome of the Stage 2 investigation, or the complaint is about the Head Teacher, the complainant should write to the Chair of Governors to request that their complaint is considered further.

# Stage 3 (Formal) - Complaint heard by the Chair of Governors or another nominated governor

- 3.1 If the complainant is not satisfied with the response of the head teacher or the complaint is about the Head Teacher, the complainant should write to the Chair of Governors to request that their complaint is considered at Stage 3.
- 3.2 Once the complaint has been received, the Chair of Governors (or another governor nominated by the Chair of Governors) will gain clarity over the complaint and gain any supplementary information which may lead to resolution at this stage.
- **3.3** The Chair of Governors (or nominated governor) should meet with the complainant and/or subject of the complaint, if appropriate.
- **3.4** The Chair of Governors (or nominated governor) should meet, as appropriate, with any witnesses and take a note of any comments made by those involved.
- **3.5** Notes will be kept of all meetings, conversations and of the receipt of any documentation.
- 3.6 After establishing all the relevant facts, a written response will be recorded and sent to the complainant. The Chair of Governors (or nominated governor) may meet with the complainant to discuss their findings as he/she decides is appropriate.
- **3.7** The written record and response will include a full explanation of the decision reached and the reasons for this.
- 3.8 The Stage 3 processes will take place within a reasonable time, and usual practice is that this may take up to 10 school days, however, every complaint is different and this may not always be possible. The Chair of Governors (or nominated governor) will keep the complainant informed in writing of the on-going time scale.
- 3.9 If the complainant is not satisfied with the outcome of the Stage 3 investigation the complainant should write to the Clerk to the Governing Body c/o the School Office and marked 'Private and Confidential' to request that their complaint is considered by a Complaints Appeal Panel. The complaints appeal panel will be formed of governors from the school's governing body.

# Stage 4 (Formal) – Complaint heard by Governing Bodies Complaints Appeal Panel.

- 4.1 The complainant should write to the Clerk to the Governing Body c/o the School Office and marked 'Private and Confidential' giving full details of the complaint and requesting the Complaints Appeal Panel consider the matter. The Clerk to the Governors should acknowledge receipt within five school days.
- 4.2 The Chair of Governors, or if the Chair has been involved at any previous stage in the process, another nominated governor, will convene a Governing Body Complaints Appeal Panel.

(NB: Individual complaints would not be heard by the whole GB at any stage, as this could compromise the impartiality of any panel set up for a disciplinary hearing against a member of staff following a serious complaint.)

- 4.3 In line with good practice, one of the members of the Governing Body Complaints Appeal Panel will be appointed as Secretary to support the process and be the point of contact for the complainant.
- 4.4 It would be good practice to notify the Head Teacher of the complaint at this stage if they have not previously been involved in the process.
- 4.5 The Secretary to the Governing Body Complaints Appeal Panel will:
  - Set a convenient date, time and venue for the complaint to be heard;
  - Deal with all administration of the procedure;
  - Take notes at any meetings;
  - Be a single point of contact to facilitate communication between all parties;
  - Draft and dispatch letters as required;
  - Liaise with the LA and other agencies for support/advice as requested.
- 4.6 The Complaints Appeal Panel must be established by drawing on governors with no prior or direct involvement with the complaint. It should also aim to provide a cross section of governors. If the whole GB is aware of the substance of a complaint before the final stage has been completed, schools should arrange for an independent panel to hear the complaint. They may approach a different school to ask for help or the local Governor Services team at the LA, or the Diocese.
- 4.7 The Head Teacher must not serve on the Complaints Appeal Panel. The Chair of Governors must not serve on the Complaints Appeal Panel if s/he has had any prior involvement with the complaint.
- 4.8 Complainants have the right to request an independent panel if they believe there is likely to be bias in the proceedings. Schools should consider the request but ultimately, the decision is made by the governors.
- 4.9 The Governing Body Complaints Appeal Panel will be provided with any collated written material, reports, and relevant information and will consider the complaint on the basis of the written evidence available. The Complaints Appeal Panel may decide to request further clarification from the complainant and Head Teacher before writing

and notifying them of the arrangements for the formal panel meeting. Any additional information received by the Complaints Appeal Panel must be shared with all parties prior to the meeting.

- 4.10 The Panel members will decide how the meeting will be conducted and who is present. The panel should decide whether to meet each party individually or invite all to attend at the same time.
- 4.11 The Secretary to the Governing Body Complaints Appeal Panel will write to all relevant parties informing them of the date and time of the meeting, whether the Panel will consider written evidence only or will be inviting them to attend and give an outline of how the meeting will be conducted. The Secretary to the Governing Body Complaints Appeal Panel must include a copy of all relevant documents, policies or procedures that will be considered by the Panel at the meeting. Notification of the Panel meeting must be sent not less than five school days before the meeting.

All parties should acknowledge receipt of the meeting notification and all related documentation itemized in the accompanying letter.

- 4.12 Within reason, the Secretary to the Governing Body Complaints Appeal Panel will arrange a date and time for the Panel meeting that is convenient to the complainant and other relevant parties if they are attending in person.
- **4.13** The complainant has a right to be accompanied to the meeting by a friend/representative.

The friend/representative <u>may</u>:

- Confer with the complainant during the meeting;
- Ask questions of witnesses;
- Sum up the complainants complaint if requested by them.

The friend or representative <u>may not</u>:

- Answer questions on the complainant's behalf;
- Address the Panel if the complainant does not wish it;
- Prevent the complainant from summarizing the complaint.
- **4.14** Good practice requires all written evidence to be submitted prior to the meeting wherever possible so that it can be considered by all parties.
- **4.15** If necessary the Panel meeting will be adjourned if there is insufficient time to consider extra evidence received at the start of the meeting to enable it to be circulated and considered by all parties.
- 4.16 The Panel may wish to call witnesses to the meeting.

- **4.17** The complainant, and other parties previously involved in the complaint if invited, can expect the following process to be followed:
  - The hearing will proceed in an informal, but appropriate manner;
  - Witnesses shall be present only for the part of the hearing relevant to their involvement and may not remain for the entire hearing (at the discretion of the Chair of the Panel);
  - Introductions shall be made by all parties present;
  - The complainant will be invited to explain the complaint;
  - The Head Teacher will be invited to explain the reasons for decisions reached up to this point;
  - If all parties are in attendance together, the complainant may then question the Head Teacher;
  - If all parties are in attendance together, the Head Teacher may then question the complainant;
  - The Panel may ask questions of any party at any time;
  - Witnesses, subject to prior approval by the chair of the complaints appeal panel, to be called;
  - All parties to have the right to question all witnesses;
  - The complainant will be invited to sum up their complaint, and then the Head Teacher will be invited to sum up the school's position and response to the complaint.
- 4.18 At the conclusion of the Complaints Appeal Panel hearing the Chair of the Panel will inform the complainant and the Head Teacher that the Panel will consider its decision in private and will send a written response within 10 school days. At this point all parties other than Panel Members and the clerk must vacate the room.
- 4.19 The Panel will consider the original written complaint, along with all subsequent evidence that has been presented both orally, and in writing. The remit of the Panel is to:
  - (a) Dismiss the complaint in whole or in part;
  - (b) Uphold the complaint in whole or in part;
  - (C) Decide what, if any, action should be taken to resolve the complaint;

(d) Recommend any changes, if appropriate, to the school's processes or systems to ensure similar complaints do not arise again the future.

The Panel will present their findings in writing.

- **4.20** The Secretary to the Governing Body Complaints Appeal Panel or Chair of the Panel will ensure the written findings outlining the Panel's decision are sent to both the complainant and the Head Teacher.
- 4.21 Stage 4 should be completed in 25 school days. However, this may not always be possible, especially if a complaint is complex, and where that is the case, the Secretary to the Governing Body Complaints Appeal Panel will ensure both parties are written to and advised of the revised target date.

#### Appeal

- 5.1 There is no right of appeal against the Governing Body Complaints Appeal Panel decision.
- 5.2 If the complainant remains dissatisfied and believes the Panel has acted unreasonably in response to the complaint, the complainant may write to:
  - The School Complaints Unit (SCU), Department for Education, 2nd Floor, Piccadilly Gate, Manchester, M1 2WD
  - Ofsted (if the complaint is likely to lead to a determination there is a need for Ofsted to inspect the School)

### 5.3 School Complaints Unit (Role of The Secretary of State, Department for Education)

For The School Complaints Unit to become involved they would need to be sure that:

- The school has acted or is proposing to act unreasonably in the exercise of performance of its functions imposed by or under the Education Act 1996; or
- The school has failed to discharge any duty imposed by or for the purposes of the Education Act 1996.

If the complainant believes that this is the case they should refer to the Department for Education website where guidance can be found to support the next part of the process. The relevant guidance can be found at <a href="https://www.gov.uk/complain-about-school">https://www.gov.uk/complain-about-school</a>

The complainant may find the following useful:

- Further information can be obtained from the SCU by calling the National Helpline on 0370 000 2288 or by going online at: <a href="http://www.education.gov.uk/help/contactus">www.education.gov.uk/help/contactus</a>;
- The complainant must complete a complaints form and return it online or by post to the Department for Education, School Complaints Unit, Second Floor, Piccadilly Gate, Store Street, Manchester, M1 2WD;
- Copies of relevant documentation relating to the complaint may be sent with the form;
- The DfE will inform the complainant who will be handling the case and a timescale for the process when they have received the form;
- The DfE aim to initially respond within fifteen working days but will update the complainant if the timescale is longer.

If the complainant remains unhappy with the service given by the DfE in processing the complaint they would need to contact the DfE complaints department and follow the DfE complaints procedure.

#### 5.4 **Role of Ofsted**

Ofsted will not investigate cases to do with individual pupils.

A complainant can complain to Ofsted about any state school if there is a problem that affects the whole school. This includes problems with the quality of education or poor management.

Ofsted have an online form and aim to respond within 30 working days. Their initial response will tell you if Ofsted will investigate or not, and why.

https://www.gov.uk/complain-about-school

#### Serial and Persistent Complaints

There will be occasions when, despite all stages of the school's complaints procedure having been followed, the complainant remains dissatisfied. If the complainant tries to reopen the process by writing to the Chair of Governors, or any member of school staff, with the same complaint, the Chair of Governors may respond to them in writing that all stages of the school's complaints procedure have been exhausted and that the matter is now closed.

The School is committed to dealing with all complaints fairly and impartially, and to providing a high quality service to those who complain. It will not normally limit the contact complainants have with the school. However, the School does not expect staff to tolerate unacceptable behaviour and will take action to protect staff from that behaviour, including that which is abusive, offensive or threatening.

The School defines unreasonable complainants as 'those who, because of the frequency or nature of their contacts with the school, hinder its consideration of their or other people's complaints'.

A complaint may be regarded as unreasonable when the person making the complaint:-

- refuses to articulate their complaint or specify the grounds of a complaint or the outcomes sought by raising the complaint, despite offers of assistance;
- refuses to co-operate with the complaints investigation process while still wishing their complaint to be resolved;
- refuses to accept that certain issues are not within the scope of a complaints procedure;
- insists on the complaint being dealt with in ways which are incompatible with the adopted complaints procedure or with good practice;
- introduces trivial or irrelevant information which the complainant expects to be taken into account and commented on, or raises large numbers of detailed but unimportant questions, and insists they are fully answered, often immediately and to their own timescales;
- makes unjustified complaints about staff who are trying to deal with the issues, and seeks to have them replaced;
- changes the basis of the complaint as the investigation proceeds;
- repeatedly makes the same complaint (despite previous investigations or responses concluding that the complaint is groundless or has been addressed);
- refuses to accept the findings of the investigation into that complaint where the school's complaint procedure has been fully and properly implemented and completed including referral to the Department for Education;
- seeks an unrealistic outcome;
- makes excessive demands on school time by frequent, lengthy, complicated and stressful contact with staff regarding the complaint in person, in writing, by email and by telephone while the complaint is being dealt with.

A complaint may also be considered unreasonable if the person making the complaint does so either face-to-face, by telephone or in writing or electronically:-

- maliciously;
- aggressively;
- using threats, intimidation or violence;
- using abusive, offensive or discriminatory language;

- knowing it to be false;
- using falsified information;
- publishing unacceptable information in a variety of media such as in social media websites and newspapers.

Complainants should try to limit the numbers of communications with a school while a complaint is being progressed. It is not helpful if repeated correspondence is sent (either by letter, phone, email or text) as it could delay the outcome being reached.

Whenever possible, the Head Teacher or Chair of Governors will discuss any concerns with the complainant informally before applying an 'unreasonable' marking.

If the behaviour continues the Head Teacher will write to the complainant explaining that their behaviour is unreasonable and asking them to change it. For complainants who excessively contact the School, causing a significant level of disruption, the School may specify methods of communication and limit the number of contacts in a communication plan. This will usually be reviewed after 6 months.

In response to any serious incident of aggression or violence, the concerns and actions taken will be put in writing immediately and the police informed. This may include banning an individual from the School.

#### APPENDIX A

#### **Complaints on Religious Education and Collective Worship**

#### <u>Background</u>

A complaints procedure was set up in 1990 for religious education and collective worship that set up arrangements for consideration and disposal of any complaint which is to the effect that the authority or the GB of any community school:

- has acted or are proposing to act unreasonably with respect to the exercise of any power in relation to:
  - any provision of religious education or collective worship
  - any enactment relating to religious education in the curriculum or religious worship in maintained schools.
- or have failed to discharge any such duty.

#### **Categories of Complaints**

- (i) the provision of religious education and worship which meets the general requirements set out in acts of parliament.
- (ii) The establishment of a Standing Advisory Council on Religious Education (SACRE) and the review of the agreed syllabus.

#### **Stages of Complaint**

#### **Informal Stages**

Concerns expressed by parents and others should be dealt with, as far as possible by informal discussions with teachers and Head Teachers. At this stage the LA could be involved in trying to resolve the issue informally. It is not the intention that expressions of concern should be considered as complaints.

#### **Formal Stages**

- 1. If the concern is not resolved at the informal stage then it becomes a complaint and is considered by the GB of the school or a panel thereof.
- 2. If the concern is not resolved by the GB then the complaint is considered by a panel of the Standing Advisory Council on Religious Education or the relevant Church.

#### Complaints heard by SACRE

Any panel of SACRE set up to hear a complaint shall consist of the chairman or vicechairman of SACRE together with two other members at least one of whom shall be a member of the county council.

#### **Complaints in Aided or Special Agreement Schools**

Complaints relating to religious education or collective worship in Aided or Special Agreement Schools will be heard by a panel set up by the appropriate Church authority.

#### **Complaints in Controlled Schools**

Complaints relating to religious education in controlled schools will be heard by a panel of SACRE.

Complaints relating to collective worship will be heard by a panel set up by the appropriate church authority.

#### Contacts

- In relation to complaints regarding religious education or collective worship in community schools: Nigel Bloodworth: Durban House, Durban Road, Bognor Regis, PO22 9RE e-mail: nigel.Bloodworth@westsussex.gov.uk
- In relation to complaints regarding religious education or collective worship in C of E Aided schools or collective worship in C of E Controlled schools: Diocesan Director of education Church House, 211 New church Road, Hove, East Sussex, BN3 4ED
- In relation to complaints regarding religious education or collective worship in Roman Catholic Aided and Special Agreement schools: Director of Education Diocese of Arundel & Brighton Christian Education Centre (DABCEC), 4 Southgate Drive, Crawley, West Sussex RH10 6RP

#### Appendix B

#### Complaints not in scope of the procedure

This Complaints Policy covers all complaints about any provision of facilities or services that the School provides other than the **exceptions** listed below, for which there are separate (statutory) procedures.

Exceptions	Who to contact
<ul> <li>Admissions to schools</li> <li>Statutory assessments of Special Educational Needs (SEN)</li> <li>School re-organization proposals</li> <li>Matters likely to require a Child Protection Investigation</li> </ul>	Concerns should be raised direct with local authorities (LA). For school admissions, it will depend on who is the admission authority (either the school or the LA). Complaints about admission appeals for maintained schools are dealt with by the Local Government Ombudsman.
• Exclusion of children from school	Further information about raising concerns about exclusion can be found at: www.gov.uk/school-discipline- exclusions/exclusions.
• Whistleblowing	Schools have an internal whistleblowing procedure for their employees and voluntary staff. Other concerns can be raised direct with Ofsted by telephone on: 0300 123 3155, via email at: whistleblowing@ofsted.gov.uk or by writing to: Whistleblowing Hotline (WBHL), Ofsted Piccadilly Gate Store Street Manchester M1 2WD. The Department for Education is also a prescribed body for whistleblowing in education.
• Staff grievances and disciplinary procedures	These matters will invoke the school's internal grievance procedures. Complainants will not be informed of the outcome of any investigation.
• Complaints about services provided by other providers who may use school premises or facilities.	Providers should have their own complaints procedure to deal with complaints about service. They should be contacted direct.

#### **APPENDIX C**

#### **Template Complaint Form**

Balcombe C E Primary School Formal Complaint Form

Please complete and return to the school office marked Private & Confidential to the Head Teacher or chair of governors who will acknowledge receipt and explain what action will be taken.

Your name:
Pupil's name:
Your relationship to the pupil:
Address:
Postcode:
Day time telephone number:
Evening telephone number:
Please give details of your complaint.
What action, if any, have you already taken to try and resolve your complaint.

(Who did you speak to and what was the response)?
What actions do you feel might resolve the problem at this stage?
Are you attaching any paperwork? If so, please give details.
Signature:
Date:
Official use only
Date acknowledgement sent:
By whom:
Complaint referred to:
Date: